

Message Text

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12
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DISTO

E.O. 11652: N/A
TAGS: PARM, CCD MX, NI, AR
SUBJECT: CCD - 726TH AND 727TH PLENARY MEETINGS,
SEPT 2 AND 3, 1976

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1. SUMMARY: DURING 727TH PLENARY CCD ADOPTED ITS ANNUAL

REPORT TRANSMITTING DRAFT ENMOD CONVENTION TO UNGA. IN ADDITION CCD ADOPTED SEVERAL DECISIONS APPLYING TO ITS WORK DURING THE SPRING 1977 SESSION: TO UNDERTAKE A COMPREHENSIVE REVIEW OF ITS PROCEDURES; TO HOLD A THIRD SERIES OF INFORMAL MEETINGS WITH EXPERTS ON THE TOPIC OF NEW WEAPONS OF MASS DESTRUCTION; AND FOR THE SECRETARIAT TO PREPARE A COMPILATION OF VIEWS AND PROPOSALS ON CHEMICAL WEAPONS. THE US GAVE A STATEMENT REVIEWING THE WORK AND ACHIEVEMENTS OF THE YEAR, ESPECIALLY THE COMPLETION OF WORK ON THE DRAFT ENMOD CONVENTION. THE USSR ALSO REVIEWED THE YEAR'S WORK, RESTATING LONG-STANDING POSITIONS IN REGARD TO A CTB, CW ISSUES, AND THE SOVIET PROPOSAL ON NEW WEAPONS OF MASS DESTRUCTION. THE FRG AND ITALY COMMENTED ON VARIOUS PROVISIONS OF THE DRAFT ENMOD CONVENTION; ARGENTINA AND MEXICO RESTATED THEIR OPPOSITION TO THE DRAFT BEING FORWARDED. VARIOUS OTHER DELEGATIONS TO THE DRAFT BEING FORWARDED. VARIOUS OTHER DELEGATIONS REPEATED THEIR RESERVATIONS AND/OR RESERVED THEIR POSITIONS FOR UNGA CONSIDERATION OF THE ENMOD DRAFT. DURING 726TH PLENARY, WHICH OTHERWISE DEALT LARGELY WITH PROCEDURAL QUESTIONS, USSR GAVE STATEMENT STRONGLY SUPPORTING DRAFT ENMOD CONVENTION, AND CCD TOOK DECISIONS TO POSTPONE NEXT MEETING OF SEISMIC EXPERTS GROUP UNTIL FEBRUARY 1977 AND TO CONSIDER THE QUESTION OF A COMPREHENSIVE DISARMAMENT NEGOTIATING PROGRAM, IN CONNECTION WITH NIGERIAN INITIATIVE ON DISARMAMENT DECADE, DURING ITS SPRING 1977 SESSION.

END SUMMARY

2. 726TH PLENARY WAS LARGELY DEVOTED TO PROCEDURAL DISCUSSIONS. ONLY USSR MADE FORMAL STATEMENT. SOVIET REP (LIKHACHEV) DISCUSSED DRAFT ENMOD TREATY, EMPHASIZING ARTICLES V, I, AND II WITH NO DEVIATION FROM PREVIOUS SOVIET POSITIONS. (COMMENT: LIKHACHEV WAS CLEARLY PRIMARILY CONCERNED WITH ADDING TO RECORD IN SUPPORT OF TREATY IN CCD REPORT).

3. COMMITTEE TOOK TWO PROCEDURAL DECISIONS. THE FIRST APPROVED THE REPORT OF THE EXPERTS ON SEISMOLOGY BUTH WITH A CHANGE IN DATE FOR THE SECOND MEETING OF THE EXPERTS. MEETING WILL NOT TAKE PLACE IN GENEVA COINCIDENT WITH LIMITED OFFICIAL USE

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OPENING OF SPRING 1977 CCD SESSION. (COMMENT: CONSIDERABLE CONTENTION HAD DEVELOPED OVER EXPERTS' PLAN TO MEET IN GENEVA IN OCTOBER. SOVIETS STRONGLY OBJECTED TO MEETING OUTSIDE OF CCD SESSION. A COMPROMISE WAS PROPOSED TO HAVE EXPERTS MEET IN NEW YORK IN NOVEMBER WHEN MOST CCD OFFICIALS WOULD BE ON HAND FOR FIRST COMMITTEE DISARMAMENT DEBATE; THIS WAS ACCEPTABLE TO SOVIETS, BUT FRG AND ITALY VIGOROUSLY OBJECTED, SAYING THEIR EXPERTS WOULD BE UNABLE TO ATTEND

AT THAT TIME AND PLACE. AGREEMENT TO MEET IN FEBRUARY IN GENEVA WAS COMPROMISE SATISFACTORY TO ALL DELEGATIONS, ALTHOUGH SWEDES PARTICULARLY REGRETTE DELAY IN RESUMPTION OF EXPERTS' COLLECTIVE WORK.)

4. AT NIGERIA'S INSTANCE, COMMITTEE AGREED TO CONSIDER DURING SPRING 1977 SESSION QUESTION OF COMPREHENSIVE PROGRAM OF DISARMAMENT PURSUANT TO NIGERIAN INITIATIVE ON DISARMAMENT DECADE.

5. DURING ITS 727TH PLENARY MEETING, ON FRIDAY, SEPTEMBER 3, THE CCD ADOPTED ITS REPORT, THEREBY TRANSMITTING ENVIRONMENTAL MODIFICATION DRAFT CONVENTION TO UNGA. LANGUAGE OF THE REPORT CONCERNING THE DRAFT IS DELIBERATELY NEUTRAL; MEXICO AND ARGENTINA BLOCKED ANY RECOMMENDATORY LANGUAGE. THE RELEVANT PARAS READ AS FOLLOWS:

"THE WORKING GROUP ON THE PROHIBITION OF MILITARY OR ANY OTHER HOSTILE USE OF ENVIRONMENTAL MODIFICATION TECHNIQUES HELD 29 INFORMAL MEETINGS BETWEEN 2 JULY AND 1 SEPTEMBER 1976, WITH THE PARTICIPATION OF ALL MEMBERS WHO ATTENDED THE 1976 SESSION OF THE CCD, AND SUBMITTED ITS REPORT TO THE COMMITTEE (CCD/518). DURING THE DELIBERATIONS IN THE WORKING GROUP SOME MODIFICATIONS TO THE TEXT WERE PROPOSED BY VARIOUS DELEGATIONS. SOME PROPOSALS WERE WITHDRAWN. SOME AMENDMENTS WERE INCORPORATED AS PROPOSED. SOME PROPOSALS WERE MODIFIED AND THEN AGREED TO. SOME OTHER PROPOSALS WERE NOT AGREED TO.

"AT THE 727TH MEETING ON 3 SEPTEMBER 1976, THE COMMITTEE CONSIDERED THE REPORT OF THE WORKING GROUP CONTAINING THE DRAFT CONVENTION, AS WELL AS COMMENTS, DISSENTING VIEWS AND RESERVATIONS THEREON, WHICH IS TRANSMITTED TO THE UNITED NATIONS GENERAL ASSEMBLY AND THE UNITED NATIONS DISARMAMENT COMMISSION AS ANNEX TO THIS REPORT (ANNEX A."

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6. IN CONNECTION WITH THE TRANSMISSION OF THE ENMOD DRAFT, YUGOSLAVIA, PAKISTAN, AND ETHIOPIA REQUESTED THAT THEIR RESERVATIONS SET OUT IN THE WORKING GROUP'S REPORT TO CCD BE INCLUDED IN CCD'S REPORT TO UNGA. BRAZIL RESERVED ITS POSITION IN RELATIONS TO THE DEFINITIONS OF "WIDESPREAD", "LONG-LASTING", AND "SEVERE" GIVEN IN THE COMMITTEE'S UNDERSTANDING ON ARTICLE I. MOROCCO RESERVED ITS POSITION IN RELATION TO CONSIDERATION BY UNGA. FOR REASONS PREVIOUSLY STATED, ARGENTINA AND MEXICO ANNOUNCED OPPOSITION TO THE ENMOD DRAFT.

7. AS PROPOSED BY MEXICAN REP (MARTIN), CCD DECIDED TO UNDERTAKE A COMPREHENSIVE REVIEW OF ITS PROCEDURES AT THE OUTSET OF ITS SPRING 1977 SESSION. PRIOR TO THIS DECISION US REP (MARTIN) HAD DECLARED SUPPORT FOR THE MEXICAN

PROPOSAL, CITING THE REMARKS IN HIS PREPARED STATEMENT.

8. THE CCD ALSO DECIDED TO HOLD A THIRD SERIES OF INFORMAL MEETINGS WITH EXPERTS ON THE SOVIET PROPOSAL ON NEW WEAPONS OF MASS DESTRUCTION DURING ITS SPRING 1977 SESSION, TAKING NOTE OF THE USSR'S SUGGESTION THAT SUCH MEETINGS COMMENCE ON MARCH 14. US REP (MARTIN) STATED THAT THIS ACCEPTANCE OF THIS DECISION DOES NOT PREJUDGE WHETHER THE US WILL SEND AN EXPERT TO THESE INFORMAL MEETINGS. UK REP (ALLEN) DECLARED THAT THE RANGE OF THE NEW INFORMAL MEETINGS SHOULD BE CLEARLY DEFINED, AND THAT NO FURTHER TIME SHOULD BE SPENT ON WEAPONS COVERED IN EXISTING AGREEMENTS OR NEGOTIATIONS.

9. PURSUANT TO THE SWEDISH PROPOSAL OF JULY 15, CCD CALLED ON THE SECRETARIAT TO PREPARE A COMPILATION OF CW VIEWS AND PROPOSALS, IF POSSIBLE TO BE AVAILABLE AT THE BEGINNING OF THE SPRING 1977 SESSION.

10. US REP (MARTIN), REVIEWING WORK AND ACCOMPLISHMENTS OF CCD DURING ITS 1976 SESSION, DECLARED THAT THE COMMITTEE'S ENERGETIC AND COMMITTED APPROACH HAD RESULTED IN A NUMBER OF CREDITABLE ACCOMPLISHMENTS, NOTABLY THE COMPLETION OF A BROADLY AGREED ENMOD DRAFT EXT. THOUGH THE DRAFT IS THE PRODUCT OF COMPROMISE AND IS THEREFORE NOT IDEAL FROM ANHON'S POINT OF VIEW, MARTIN DECLARED, THE US SUPPORTS LIMITED OFFICIAL USE

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IT IN ITS ENTIRETY. US REMAINS CONVINCED APPROACH TAKEN IN MODIFIED DRAFT WILL EFFECTIVELY ELIMINATE SERIOUS DANGERS FROM MILITARY OR OTHER HOSTILE USE OF ENMOD TECHNIQUES. BECAUSE OF THE RISK OF PRODUCING EFFECTS ABOVE THE LEVEL FORBIDDEN, THE US REP STATED, THE DRAFT CONVENTION WOULD GREATLY INHIBIT USE OF TECHNIQUES WHICH WOULD HAVE OR WHICH COULD BE EXPECTED TO HAVE EFFECTS ANYWHERE NEAR THE THRESHOLD CRITERIA. FURTHER, MARTIN RESTATED THE US VIEW THAT HOSTILE USE OF ENMOD TECHNIQUES TO PRODUCE THE PHENOMENA SPECIFICALLY LISTED IN THE COMMITTEE'S UNDERSTANDING ON ARTICLE II WOULD BE PER SE FORBIDDEN, BECAUSE SUCH USE IS ASSMED TO BE INTENDED TO CAUSE DESTRUCTION, DAMAGE OR INJURY ABOVE THE THRESHOLD.

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11. MARTIN PRAISED THE WORK OF THE PARTICIPANTS IN THE ENMOD WORKING GROUP, ESPECIALLY THAT OF THE INDIAN REP (MISHRA), AND CALLED ON OTHER STATES TO JOIN IN THE US AT THE UNGA IN ENDORSING THE DRAFT. THE WORKING GROUP ITSELF, HE SAID, HAD DEMONSTRATED ITS WORTH AS A PROCEDURAL
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INNOVATION, SHOWING CCD'S FLEXIBILITY. REFERRING TO THE US PROPOSAL IN THE SPRING SESSION TO CARRY OUT A COMPREHENSIVE REVIEW OF CCD PROCEDURES, MARTIN DECLARED THE US REMAINS

READY TO TAKE UP SUCH A REVIEW DURING THE SPRING 1977 SESSION.

12. COMMENTING ON CW ISSUES, THE US REP DECLARED THAT THE INFORMAL MEETINGS HELD IN JULY HAD HIGHLIGHTED VERIFICATION ISSUES AND HAD CONTRIBUTED TO A BROADENING ACCEPTANCE OF A PHASED APPROACH TO AN EVENTUAL AGREEMENT. STATING THAT THE TABLING OF THE UK DRAFT CW PROPOSAL WAS A MAJOR EVENT, MARTIN INDICATED THAT THE US HOPES TO OFFER CONSIDERED COMMENTS ON IT EARLY IN THE SPRING SESSION. MARTIN ALSO SAID THAT THE JAPANESE PROPOSAL CONCERNING A TOXICITY SPECTRUM IS WORTHY OF CONSIDERATION, SAYING THAT THE SECRETARIAT COULD TAKE THE LEAD, POSSIBLY ASSISTED BY SPECIALIZED INTERNATIONAL ORGANIZATIONS.

13. IN ADDITION, THE US REP PRAISED THE CREATION OF THE AD HOC GROUP OF EXPERTS TO CONSIDER INTERNATIONAL SEISMIC COOPERATION, SAYING THAT THE WORK OF THE GROUP SHOULD PRODUCE NEW INSIGHTS INTO PROBLEMS ASSOCIATED WITH VERIFICATION OF RESTRAINTS ON NUCLEAR TESTING.

14. USSR REP (LIKHATCHEV) SUMMARIZED WORK OF CCD DURING 1976, PRAISING THE COMPLETION OF THE ENMOD DRAFT AND CALLING FOR FURTHER STUDY OF THE SOVIET PROPOSAL ON NEW WEAPONS OF MASS DESTRUCTION. LIKHNHATCHEV CITED A NARROWING OF DIFFERENCES IN RELATION TO CW DEFINITIONS AND SCOPE, SAYING THAT THE INFORMAL MEETINGS WITH EXPERTS HAD ALSO PRODUCED INCREASED UNDERSTANDING OF THE USE OF NATIONAL CONTROL MECHANISMS AS A MEANS OF VERIFICATION. THE UK CW DRAFT, HE SAID, WILL BE STUDIED WITH ALL DUE ATTENTION.

15. LIKHATCHEV STRESSED THE IMPORTANCE OF CONCLUDING A CTB AGREEMENT, DECLARING IT TO BE "ONE OF THE MOST IMPORTANT TASKS OF MODERN TIMES." REFERRING TO THE SOVIET-SPONSORED 1975 UNGA RESOLUTION, HE DECLARED IT ABSOLUTELY NECESSARY THAT ALL NUCLEAR WEAPON STATES TAKE PART IN SUCH A BAN. RECALLING THE 1971 SOVIET PROPOSAL ON THE NON-USE OF FORCE IN INTERNATIONAL RELATIONS, THE USSR REP SAID THAT CONCLUDING LIMITED OFFICIAL USE

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SUCH AN AGREEMENT WOULD ALSO BE HIGHLY SIGNIFICANT.

16. FRG REP (SCHLAICH) EXPRESSED STAISFACTION AT SUCCESS OF ENMOD WORKING GROUP BUT SAID THAT THE LIMITED TIME AVAILABLE HAD PRECLUDED DEFINITIVE COMMENT FROM HIS GOVERNMENT. EVEN SO, SCHLAICH DECLARED THAT THE FRG WOULD HAVE PREFERRED THE DEFINITIONS OF THE TERMS "WIDESPREAD," "LONG-LASTING", AND "SEVERE" TO BE CONTAINED IN THE CONVENTION ITSELF RATHER THAN IN A CCD UNDERSTANDING. FURTHER, THE FRG REP IMPLICITLY CRITICIZED ARTICLE III OF THE DRAFT, SAYING THAT "THE

LEGAL AND PRACTICAL PROBLEMS INVOLVED IN INTERNATIONAL CO-OPERATION IN THE PEACEFUL USE OF ENVIRONMENTAL MODIFICATION TECHNIQUES CANNOT BE DEALT WITH IN AN ARMS CONTROL AGREEMENT" AND THAT THE CCD "IS NOT THE APPROPRIATE BODY TO DRAW UP AGREEMENTS ON MATTERS OF INTERNATIONAL TECHNOLOGICAL CO-OPERATION." ALTHOUGH THE PROVISIONS OF ARTICLE V AND THE RELATED ANNEX ARE "AN IMPORTANCE AND INDISPENSABLE IMPROVEMENT" OVER THE CO"SPONSORS' ORIGINAL TEXT, SCHLAICH DECLARED THAT THE FRG DOES NOT WANT TO IMPLY THAT IT CONSIDERS THEM TO BE A MODEL SOLUTION FOR FUTURE ARMS CONTROL AGREEMENTS.

17. ITALIAN REP (DI BERNARDO) ANNOUNCED APPROVAL OF THE ENMOD DRAFT AT THE DELGTION LEVEL, RESERVING HIS GOVERNMENT'S RIGHT TO STATE ITS FINAL POSITION LATER. DI BERNARDO RESTATED ITALIAN PROPOSALS TO ADD WORDS "OR AFFECTING" AFTER THE WORD "CHANGING" IN ARTICLE II AND TO INCLUDE IN ARTICLE III A PROVISION SPELLING OUT THE RESPONSIBILITY OF STATES FOR DMAGE TO OTHER NATIONS RESULTING FROM THE PEACEFUL USES OF ENMOD TECHNIQUES. IN ADDITION, THE ITALIAN REP CRITICIZED THE CONSULTATIVE COMMITTEE OF EXPERTS PROVIDED FOR IN ARTICLE V AND THE RELATED ANNEX, SAYING THAT IT "COULD HARDLY PERFORM ITS FUNCTION" AND IS "BASICALLY WEAK, SINCE IT IS NOT ENTRUSTED WITH A CAPACITY HAVING LEGAL EFFECTS."

18. THE CO-CHAIRMEN AND THE CHAIRMAN-OF-THE-DAY (DI BERNARDO, ITALY) EXPRESSED APPRECIATION TO AMBASSADOR HYVARINEN, DR. CORRADINI, THE SECRETARIAT STAFF, AND THE INTERPRETERS FOR THEIR EXCELLENT WORK DURING THE 1976 SESSION. THE US REP (MARTIN) ADDED FAREWELL TO VETERN LIMITED OFFICIAL USE

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SECRETARIAT OFFICIAL MRS. GILL, WHO WILL SOON BE RETIRING. THE CHAIRMAN-OF-THE-DAY (DI BERNARDO) GAVE HIS VIEWS ON THE OVERALL WORK OF THE YEAR, SAYING THAT CCD HAS CARRIED OUT INTENSE WORK OF GREAT VALUE FOR THE FUTURE AND THAT "THE DIALOGUE OF THE DEAF HAS REACHED AN END; WE HAVE FINISHED THROWING THE BALL BACK AT EACH OTHER BY LONG SPEECHES."

19. NEXT PLENARY MEETING IS SCHEDULED FOR TUESDAY, FEBRUARY 15, 1977 AT 3:00 P.M. ABRAMS

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